

Contents

Foreword	v
Acknowledgments	vi
Executive Summary	xii
Dimensions of Stalking	1
Defining Stalking	7
Categorising Activity	7
A Single-Minded Pursuit of Another: Good Love	8
A Single-Minded Pursuit of Another Despite Continued Rejection: Unrequited Love	9
A Single-Minded Pursuit of Another Despite Continued Rejection, Causing Fear and Apprehension: Bad Love	10
Discussion	13
Current Explanations of Stalking	15
Current Research	15
Who: Characteristics of Stalking Offenders and Victims	16
Why: Characteristics of Stalking Motivations	19
How: Characteristics of Stalking Behaviours	20
What: Consequences of Stalking for Victims	21
Categories	23
Discussion	32
Case Studies	33
The Global Context	33
Stranger Stalking	33
Celebrities	34
“Pure” Stranger	37
Acquaintance Stalking	39
Intimate or Former-Intimate Stalking	41
Stalking and Domestic Violence	41

The Australian Context	44
Stranger Danger	44
Acquaintance	48
Intimate	50
Discussion	52
The Legislative Framework	53
Previous Alternatives to Stalking Legislation	53
Political Context	56
Overbreadth, Intent and Course of Conduct	71
Breadth of the Legislation	72
Intent	74
Course of Conduct	79
Amendments	81
Additional Issues	83
Discussion	85
Policing	87
Police Practices	89
Cases Reported and Cleared: Jurisdictional Comparisons	90
Discussion	97
Courts	99
Court Practices	100
Cases Dismissed and Proven: Jurisdictional Comparisons	100
Final Outcomes across Jurisdictions	106
Higher Court	110
Restraining Orders	112
Discussion	114
Inervention/Prevention Responses	115
Therapeutic Intervention	115
Legislation	121

Restraining Orders	123
Community Attitudes	125
Discussion	128
Conclusion	129
References	137
Appendix A: Victims and Offenders	145
Australian Bureau of Statistics Data	145
Offenders' Age and Sex as Recorded by Police	148
Victims Age and Sex Recorded by Police	149

List of Tables

Table 1: Summary of Stalking Legislation Across Jurisdictions	6
Table 2: Selected Empirical Studies of Stalking	24
Table 3: Stalking Typologies	31
Table 4: Elements of Stalking Courses of Conduct	79
Table 5: Rates of Stalking Reported to Police (Per 100 000, 18 Years and Above)	94
Table 6: Clearance as a Percentage of Reported Offences	95
Table 7: Cases Cleared (C) Resulting in Unfounded (U) Judgements	96
Table 8: Percentage (of Total) of Those Proven/Dismissed	105
Table 9: Australia—Stalking Activities Experienced by Women Who Have Been Stalked by a Man at Some Time in Their Lifetime	146
Table 10: Australia—Age at Which Stalking by a Man Began	147
Table 11: Australia—Women's Experience of Stalking by a Man—Relationship to Perpetrator	147
Table 12: Australia: Reported Stalking of Women by Men to the Police	148

List of Figures

Figure 1: Victoria—Cases Reported and Cleared	90
Figure 2: Queensland—Cases Reported and Cleared	91
Figure 3: South Australia—Cases Reported and Cleared	91
Figure 4: Western Australia—Cases Reported and Cleared	92
Figure 5: Northern Territory—Cases Reported and Cleared	92
Figure 6: Tasmania—Cases Reported and Cleared	93
Figure 7: Australian Capital Territory—Cases Reported and Cleared	93
Figure 8: Victoria—Stalking Offences Dismissed and Proven	101
Figure 9: New South Wales—Stalking Offences Dismissed and Proven	101
Figure 10: South Australia—Stalking Offences Dismissed and Proven	102
Figure 11: Queensland—Stalking Offences Dismissed and Proven	103
Figure 12: Northern Territory—Stalking Offences Dismissed and Proven	104
Figure 13: Australian Capital Territory—Stalking Offences Dismissed and Proven	104
Figure 14: Victoria—Penalty for Defendants With One of More Charges of Stalking (1995/96 to 1998/99)	106
Figure 15: New South Wales—Final Outcome in the Magistrates Court 1994–1998	107
Figure 16: Queensland—Convicted Charges in the Lower Court for Stalking (by Penalty Type) 1994/95 to 1998/99	108
Figure 17: South Australia—Major Penalty for Major Charge Convicted 1996–1998	109
Figure 18: Northern Territory—Last Order Received (of Those Proven) 1994–1999	109
Figure 19: Australian Capital Territory—Final Penalty Outcome 1997–1999	110

Figure 20: Queensland—Convicted Charges in Higher Court by Penalty Outcome 1994/95 to 1998/99	111
Figure 21: Queensland—Discharged Charges in Higher Court by Penalty Outcome 1994/95 to 1998/99	111
Figure 22: New South Wales—Penalty for Principal Offence in the Higher Court 1996–1998	112
Figure 23: Victoria—Stalking Intervention Orders	113
Figure 24: South Australia—Age and Sex of Offenders 1996–1997	149
Figure 25: Queensland—Age and Sex of Alleged Victims	150